

# THE AFFORDABLE CARE ACT: WHAT IT MEANS FOR YOU AND YOUR FAMILIES

Nicole Kazee, PhD

Senior Director, Health Policy and Strategy

[nkazee@uic.edu](mailto:nkazee@uic.edu)

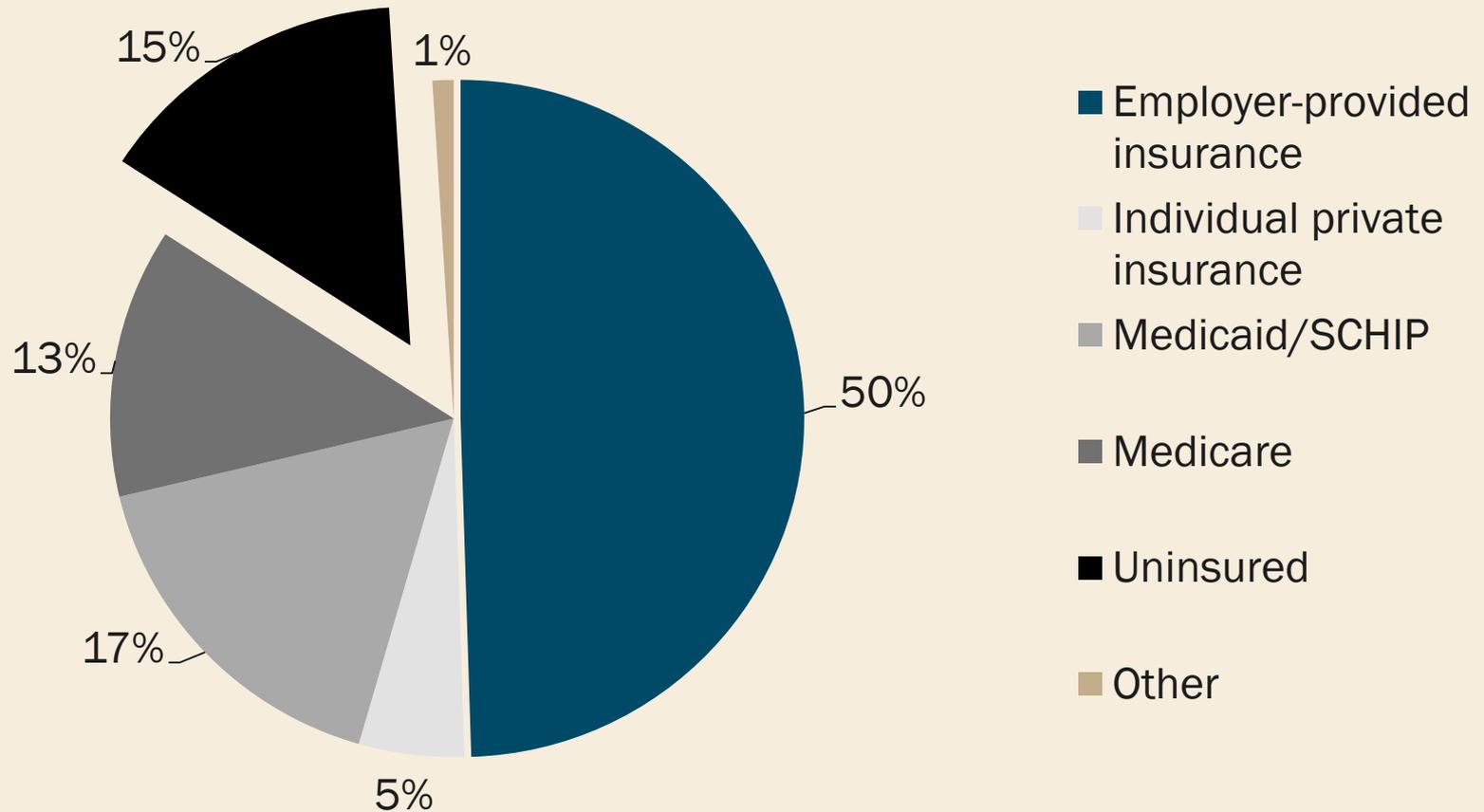
August 15, 2013



# OUR FRAGMENTED HEALTHCARE SYSTEM

| Program  | Who it covers  | How it's funded   |
|--|--|---|
| Medicare (1965)<br>(Part D: 2003)                        | People over 65 who are eligible for Social Security; people with permanent disabilities  | Financed and controlled by federal government (12% of total federal spending)                   |
| Medicaid (1965)  | Categories of people below certain income levels: children, pregnant women, elderly (for some services), disabled, adults on welfare | Costs and decisionmaking shared by federal and state governments (state share in Illinois: 50%) |
| State Children's Health Insurance Program (SCHIP) (1997) | Children in families not poor enough to qualify for Medicaid   | Costs and decisionmaking shared by federal and state governments (state share in Illinois: 35%) |
| Employer-provided health insurance                       | Workers who receive it as a job benefit  | Costs are shared by employers and employees   |
| Private Health Insurance: Self-insured                   | Those who purchase it on the private, individual market  | Costs are borne by individuals  |

# Distribution of Coverage – Illinois (2011)

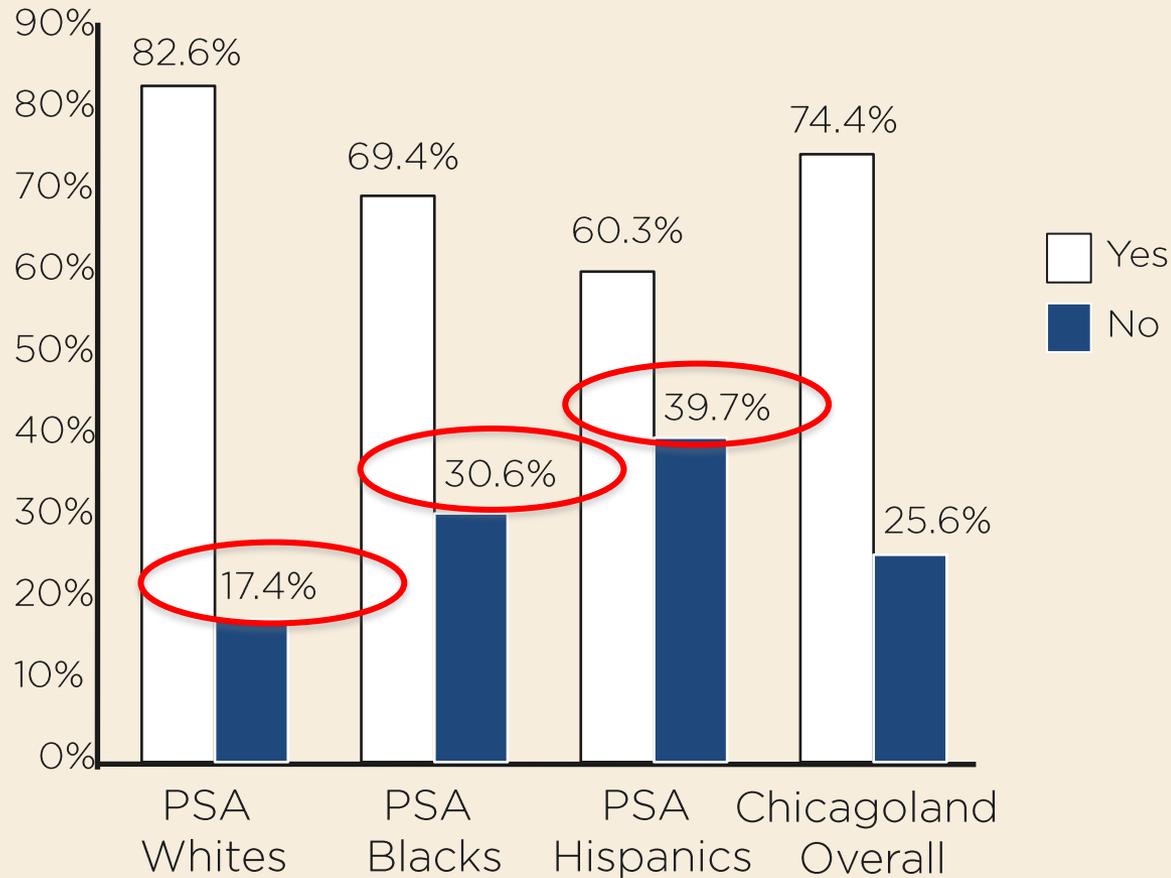


Source: Urban Institute and Kaiser Commission on Medicaid and the Uninsured. Available at [statehealthfacts.org](http://statehealthfacts.org).



# HEALTH DISPARITIES:

RESIDENTS IN THE UNIVERSITY OF ILLINOIS HEALTH SYSTEM SERVICE AREA (2012): DO YOU HAVE A SOURCE OF ONGOING MEDICAL CARE?



# THE AFFORDABLE CARE ACT

- The Patient Protection and Affordable Care Act (known as the ACA, or “Obamacare”) was passed in March 2010
- Some provisions are already in place, while others will be phased in over the next few years. The “big bang” will be January 2014.



# SUMMARY OF THE ACA

| MAIN GOAL   | MAIN COMPONENTS  |
|---|--|
| 1. Make insurance coverage accessible for the uninsured | <ul style="list-style-type: none"><li>• Medicaid expansion</li><li>• Creation of subsidized insurance marketplace</li></ul>  |
| 2. Reduce “free riders”                                 | <ul style="list-style-type: none"><li>• Mandate that all individuals have insurance coverage</li><li>• Penalize employers that don’t offer coverage</li></ul>        |
| 3. Regulate/reform insurance plans                      | <ul style="list-style-type: none"><li>• No lifetime limits</li><li>• Offer preventive services at no cost</li><li>• No denials for pre-existing conditions</li></ul> |
| 4. Improve quality of care                              | <ul style="list-style-type: none"><li>• Grants and pilot projects related to integration, accountability, and care coordination</li></ul>                            |



# GOAL 1: EXPAND INSURANCE COVERAGE

## *MEDICAID EXPANSION (2014)*

- Expands eligibility to all people below 133% of poverty (~\$30,600 for a family of 4)
- Supreme Court Decision upheld the entire ACA, but ruled that the Medicaid expansion must be voluntary for states
  - Illinois enacted Medicaid expansion last month
  - Expecting ~500,000 people will enroll in Medicaid in 2014: 350k newly eligible, 150k currently eligible but not enrolled



# GOAL 1: EXPAND INSURANCE COVERAGE: *HEALTH INSURANCE MARKETPLACE (2014)*

- Online marketplace for commercial health insurance (like Expedia or Travelocity)
  - People can enroll online, in person, or over the phone. Lots of “navigators” will be available to help people enroll.
- Subsidies for people below 400% of the Federal Poverty Level (income up to \$92,200 for a family of 4)
- Health plans allowed to sell on the exchange have to meet state standards for benefit coverage, doctor availability, and quality



# MARKETPLACE: ILLINOIS

- State options: state-based, partnership, federal
- Illinois will have a partnership (or “federally facilitated”) marketplace for plan year 2014
- State views partnership as a bridge to a state-based marketplace for 2015 (will require legislative action)



# GOAL 1: EXPAND INSURANCE COVERAGE: *EXPECTED RESULTS*

- Starting in 2014, these combined provisions will extend health insurance coverage to an estimated 30 million Americans at a cost of approximately \$940 billion.
- An estimated 23 million (~6%) U.S. residents will remain uninsured, including:
  - Undocumented immigrants
  - Young adults who choose not to purchase insurance (tax penalties less than the cost of coverage)
  - Inmates



## GOAL 2: ELIMINATE FREE RIDERS *INDIVIDUAL MANDATE (2014)*

- All individuals must prove enrollment in health insurance on tax return or receive a penalty (greater of \$695 per person or 2.5% of taxable family income)
- Exceptions: religious objection, financial hardship



## GOAL 2: ELIMINATE FREE RIDERS *EMPLOYER PENALTIES (DELAYED UNTIL 2015)*

- Larger employers that do not provide coverage will be assessed a penalty if any of their employees receives a subsidy when buying a plan in the marketplace
- Applies to all employers with 50 or more employees
- Intended to keep employers from dropping employees
- Employers argue that it discourages small business growth



# GOAL 3: REGULATE INSURANCE

## *INSURANCE MARKET REFORMS*

- Applies to all group health plans:
  - Bans lifetime and annual dollar limits
  - Cannot deny insurance because of pre-existing conditions
  - Bans rescissions
  - Dependent coverage (children up to age 26)
  - Medical Loss Ratio (MLR) requirements—insurers are required to spend 80% of premiums on medical care
- Applies only to “new” health plans that didn’t exist in 2010:
  - No co-payment for preventive services (e.g., annual checkup, screenings, vaccinations, contraception)
  - Bans “rating” based on gender or pre-existing conditions, limits age rating



# GOAL 4: IMPROVE QUALITY

- Value-based programs that tie some provider reimbursement to quality outcomes (hospital readmissions, hospital acquired conditions, etc.)
- Establishes the Center for Medicare and Medicaid Innovation (CMMI), which creates pilot, demonstration, and grant programs to test integrated models of care, including:
  - Accountable care organizations (ACOs)
  - Medical homes
  - Bundling payments for acute care episodes
- Increases funding for community health centers and the National Health Service Corps to expand access to primary care services in rural and medically underserved areas and reduce health care disparities.



# THE AFFORDABLE CARE ACT: *OTHER PROVISIONS*

- Closing of Medicare donut hole
- Reimbursement cuts or fees to hospitals, medical device companies, drug companies
- Workforce development



# UNINTENDED CONSEQUENCES?

- Will employers drop workers from coverage?
  - Why? Health insurance too expensive, and penalties would be lower than costs of insurance.
  - It is always in the best interest of employers to have insured employees, but does the employer have to be the source of that coverage?
  - In 2012, a nationwide survey found that 6% of employers planned to drop coverage as a result of law
- Will companies raise prices on goods?
  - Five Guys example: ACA costs (e.g., increased labor costs) will require raising prices on burgers
  - May see some small price increases, though impact likely exaggerated



# UNINTENDED CONSEQUENCES?

- Will insurance costs for individuals/families increase?
  - Why? Insurance companies will be hit with new fees and mandates, which they may pass on to enrollees
    - However, insurance companies will also have more healthy people paying premiums!
  - Bottom line: some will pay more, and some will pay less
    - Will be different in every state
    - Too early to tell in Illinois because state hasn't yet certified the plans to be sold on the marketplace.



# IMPACT OF ACA ON RETIREE HEALTH BENEFITS IN ILLINOIS

- It appears that Illinois state public health plans are “grandfathered,” meaning they are currently only subject to certain requirements for health plans under the ACA.
  - State employee plans will NOT have to provide free preventive care
  - State employee plans WILL have to abide by restrictions against lifetime or dollar limits, put 80% of premiums toward medical services, and remove any exclusions related to pre-existing conditions. This could possibly lead to cost increases that would be passed on to retirees.
- Greater impact will be state laws (e.g., SB1313, which required that SERS and SURS retirees contribute to the costs of their premiums)



# WHAT'S NEXT?

- October 2013: Enrollment in marketplace and “new Medicaid” begins
- January 2014: Newly eligible enrollees in marketplace and Medicaid can begin receiving coverage; individual mandate effective; employer penalties begin
- For more information: [www.healthcare.gov](http://www.healthcare.gov)

